

# The Health Care Safety Net & Costs of Uninsurance

Wilhelmine Miller Institute of Medicine †

Advisory Panel Meeting, May 24, 2004

† standard disclaimer applies



#### What is the Safety Net?

"Those providers that organize and deliver a significant level of health care and other related services to the uninsured, Medicaid, and other vulnerable patients."

--America's Health Care Safety Net
Institute of Medicine, 2000



### What Supports the Safety Net?

#### 1: Mission & Mandates

- All give some reduced-fee care, "core" does most
- Mission
  - Not-for-profit & professional ethic
- Mandates
  - Hospitals in particular have legal obligations (eg, EMTALA)
  - Federally qualified health centers (FQHCs) must provide free or reduced-price care
  - Physicians have few legal duties
- Provider location also affects patient mix



# What Supports the Safety Net? 2: Money

- Federal grants and state/local sponsorship and support of clinics
- Medicaid and Medicare DSH payments
- Cost-based Medicaid payment to FQHCs
- Donated time and services of caregivers
- Revenues from insured/paying patients



### Uninsured Costs, Nat'l, 2004

- Total for uninsured, full or part year ~ \$125 B
- Uncompensated care ~ \$40.7 B (1/3 of total)
- Almost 2/3 of cost is hospital care, 18-19% each for clinics and physisians (2001)



### The District's Safety Net

- 7 general hospitals & Children's
- Independent clinics
  - 2 FQHCs with 27 sites
  - 12 others with 13 sites
- Hospital-affiliated clinics
  - 14 sites; 11 for children
- Physician offices (unquantified)



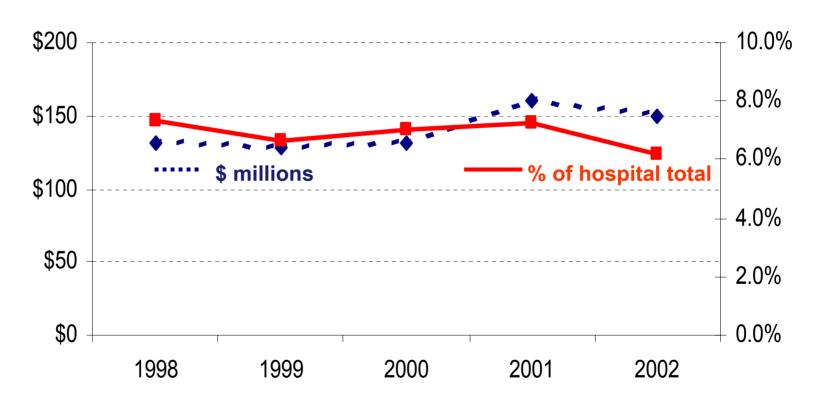
## Uncompensated Care in District

- Hospital uncompensated care
  - \$150.3 M in 2002
  - ~ 6.4% of hospital total (some non-District residents)
- Clinics
  - 4.6% of payment sources is patient self-funding
  - almost 90% is Alliance & Medicaid
- Physicians ???



#### **Hospital Uninsured Care**

Dollars up, %age share down - small shifts

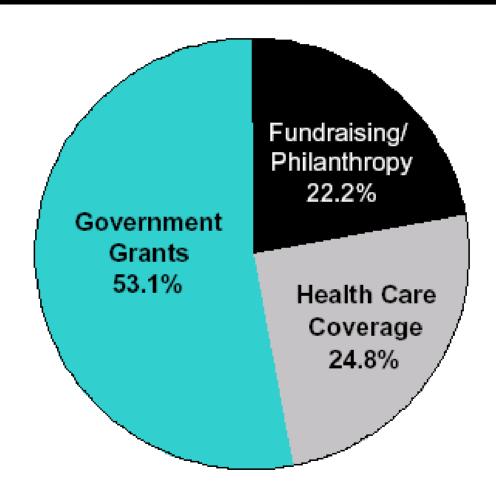


Note: excludes DC General (early years), psychiatric & federal hospitals

Source: 2002 DCHA Financial Indicators Survey



# Primary Care Safety Net Funding (2002)



Medicaid?

Source: DCPCA Survey



#### **Pressures on the Safety Net**

- Rising uninsurance nationally
- Higher health care costs generally
- Less generous private insurance (e.g., high deductibles and copayments)
  - Both raise demands on safety net
- Medicaid managed care and budget cuts have constrained revenues to safety net



#### **Questions for the Project**

- What is being spent in the District on care for people who are uninsured?
- What is being spent on uncompensated care for non-District residents?
- How many uninsured residents are eligible for Medicaid or SCHIP?
- How should Medical Homes be funded?
- What does expanded insurance mean for patients, for safety-net providers?

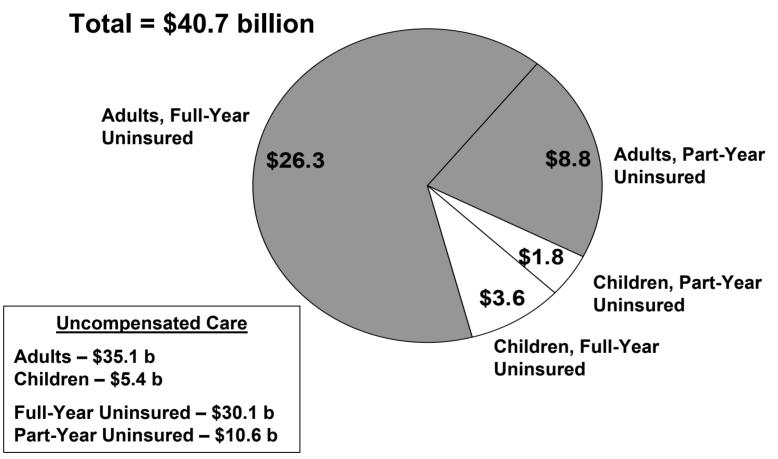


#### **Back-upslides follow**



#### **Uncompensated Care**

(national, 2004, \$ billions)



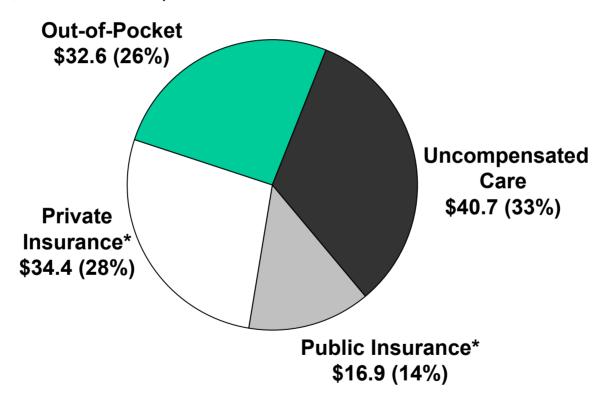
Note: Data may not total due to rounding.

SOURCE: Hadley and Holahan analysis of 1998 – 2000 MEPS data, 2004.



### Amount, Sources of Payment for Care to Full-Year and Part-Year Uninsured

Total = \$124.5 Billion, 2004

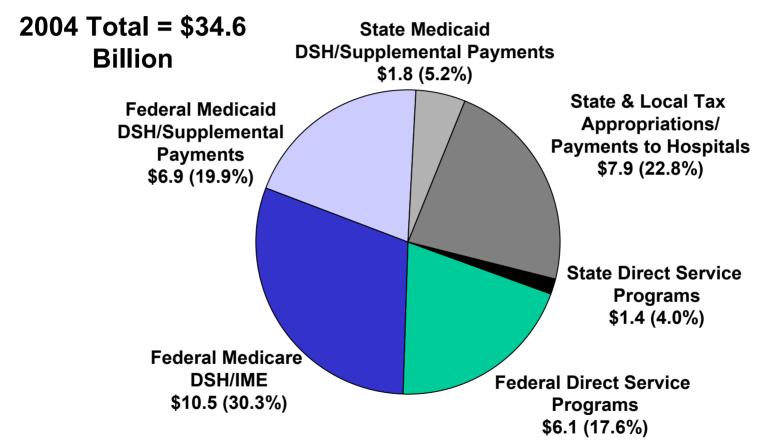


Note: Includes payments for people uninsured all-year and for only part of the year.

\* Payments for part of year when part-year uninsured have coverage SOURCE: Hadley and Holahan analysis of 1998 – 2000 MEPS data, 2004.



## **Total Government Spending Available for the Uninsured**

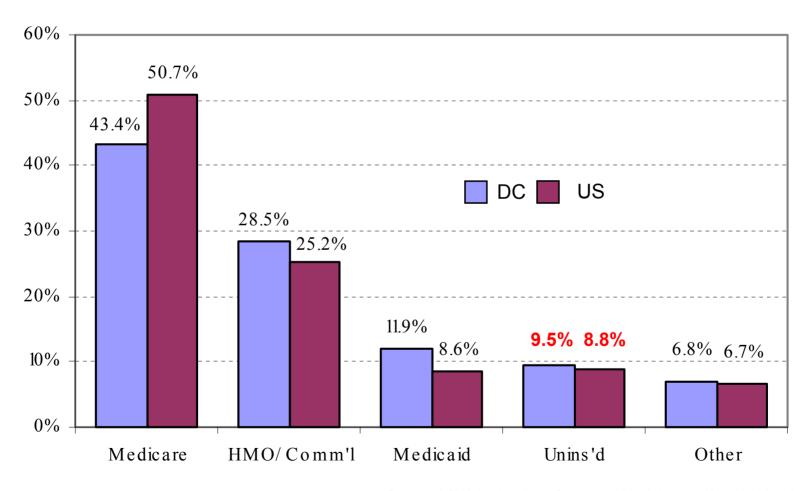


SOURCE: Hadley and Holahan analysis of March 2004 CBO Baseline for Medicaid and Medicare data; estimates of state and local spending and other government programs taken from earlier estimates adjusted to 2004.



#### **Uninsured Care in DC ~ US**

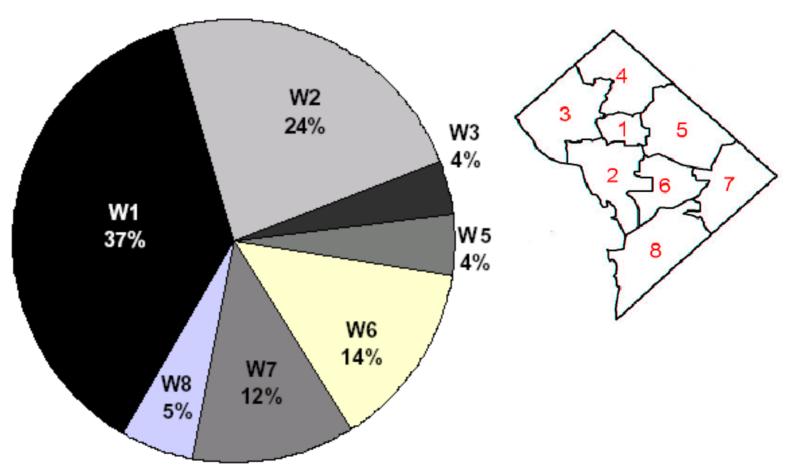
(2002 DC & US Hospital Discharges by Payer)



Source: DCHA Patient Data System, 2002 (Advocate, Wintelia 16) 16



### Primary Care Safety Net, by Ward 2002 Patient Encounters



Source: DCPCA Survey



#### **Trends in Hospital Uncompensated Care**

Hospital	2000	2001	2002
Children's	15.08%	12.29%	10.12%
George Washington U	6.36%	5.37%	3.54%
Georgetown U	3.95%	3.06%	2.94%
Greater Southeast	5.93%	6.14%	6.66%
Hadley Memorial	2.09%	0.33%	
Howard U	12.10%	16.78%	13.10%
National Rehab.	3.12%	1.89%	1.39%
Providence	5.73%	5.77%	5.44%
Sibley	2.88%	3.18%	2.42%
Wash. Hospital Center	5.61%	6.34%	6.02%
District Ave.	7.02%	7.24%	6.36%
Total UC (\$ millions)	\$131.2 M	\$161.4 M	\$150.3 M

Three hospitals account for 70% of uncomp. care

Source: 2002 DCHA Financial Indicators Survey